Presumptive Eligibility for Pregnant Women (PEPW) is an optional program for states within the Medicaid program. If a state chooses to offer PEPW this means that a low-income woman who is pregnant and seeks medical services will be presumed to be eligible for Medicaid coverage and the medical provider can provide prenatal care and be reimbursed by Medicaid. This Medicaid policy option allows states to provide prenatal care to low-income women sooner than if she had to wait for her Medicaid application to be processed and approved.

A study has been commissioned with the University of Mississippi Center for Population Studies by the Center for Mississippi Health Policy. This study has determined there is a statistically significant lower likelihood of preterm births for low-income women when living in a state where Presumptive Eligibility for Pregnant Women (PEPW) policy is in place along with Medicaid Expansion.

For Mississippi, a PEPW policy has the potential to improve maternal and infant health among low-income childbearing mothers, who are less likely to receive pre-conception and prenatal care due to the lack of insurance coverage. Given the length of time to determine pregnancy (6 to 8 weeks), coupled with the processing time for Medicaid enrollment (7 to 13 weeks), a pregnant woman could be 21 weeks (halfway) into a 40-week pregnancy before seeing a doctor for the first time.

With almost 63% of Mississippi’s births covered by Medicaid in 2018, and 14.2 of every 100 births being preterm (and higher among Black infants at 17.3), the potential savings of a PEPW policy is material. For births in 2018, the Mississippi Division of Medicaid paid an average medical cost of $14,915 for premature babies compared to only $4,674 for a healthy newborn. If this rate decreased by one point, that equates to a potential savings of $2.4 million in state Medicaid costs for one year.²³⁴

Consideration of PEPW as a policy intervention to improve Mississippi birth outcomes warrants further research and discussion.
Supporting Points:

- Presumptive Eligibility (PEPW) policies are intended to improve maternal and infant health while reducing mortality and morbidity by reducing preterm births.
- Research by the University of Mississippi Center for Population Studies found that living in states with a PEPW policy can reduce preterm births for women covered by Medicaid. These findings suggest PEPW can blunt the effects of poverty on preterm births. The link between PEPW and preterm births was statistically significant, but modest.5
- States with high socioeconomic vulnerabilities were more likely to have higher rates of preterm births; however, states that also had PEPW were less likely to have the same increased rates of preterm births.
- Black mothers are more likely to have preterm births than other women enrolled in Medicaid.
- By allowing women who rely on Medicaid for pregnancy coverage to access prenatal care sooner during pregnancy, PEPW may help improve health outcomes and reduce costs.

Background:

CMHP commissioned a study by University of Mississippi Center for Population Studies to determine the effect of PEPW on the relationship between socioeconomic vulnerability and preterm birth rates. This two-step study included:

1. A study of state policy trends regarding how PEPW is implemented - including eligibility requirements; the designation of qualified providers; coverage and benefits specifics; and early, late, and non-adopter status.
2. A two-part study of PEPW's relationship with preterm birth rates:
   a) The first part used state-level data to test the hypothesis the PEPW moderates the overall relationship between socioeconomic vulnerability and preterm rates.
   b) The second part, focusing on Medicaid-covered births only, used individual-level data to determine whether a state having PEPW affects preterm rates.

The findings of the study determined that in states who have implemented PEPW, there was no statistical association between preterm birth rates and the socioeconomic position of the state. The conclusion from this finding is that there are fewer preterm births among low-income mothers when the PEPW policy is in place.

While data modeling was unable to forecast the impact of PEPW in Mississippi due to data and methodological constraints, the findings warrant further research and discussion of PEPW as a policy intervention to improve birth outcomes among Mississippi’s infants.

Sources:

1. Guttmacher, 2017. Women aged 15-44 who are uninsured is 21.2%, compared to 11.7% nationally.
2. MACPAC, Appendix: Medicaid’s Role in Financing Maternity Care, Table A-2. Number of Births, by Payer, by State, 2018.
3. MSTAHRs Premature Birth Rates -MSDH Vital Statistics 2018
4. MSHD Mississippi Hospital Discharge Data 2018
5. Green, PhD, John J., et.al, “Presumptive Eligibility for Pregnant Women: State Policy Trends and Birth Outcomes, 2019, University of Mississippi Center for Population Studies, Unpublished manuscript